RICHMOND (Yorks) AREA PLANNING COMMITTEE SUPPLEMENTARY TO COMMITTEE REPORTS 14th November 2024

Agenda Item	Application number and Division	Respondent	
4	Ref: ZD24/00397/FULL Division: North Richmondshire	Historic England Comments	Consultee Comments Historic England has raised concerns in regard to the application on heritage grounds. The retrospective works took place outside the boundary of the Scheduled Monument, and therefore did not require Scheduled Monument Consent.
			If the works were not retrospective, Historic England would have expected to see a statement of archaeological potential and an archaeological mitigation strategy agreed with the Local Planning Authority. Such work might have indicated the presence or absence of archaeological material relating to the evolution and development of the planned village. Therefore, without these measures taken place it is considered that the requirements of paragraph 200 of the NPPF have not been met.
		Archaeology Comments	The site lays in close proximity to the Scheduled Monument at Dalton on Tees. The Scheduled Monument represents the remains of the medieval settlement, its moated site and fish ponds. There is also growing evidence that the village occupies the site of a former Roman fort or marching camp.
			The application is retrospective, for the replacement of a plastic pipe, with a much larger concrete pipe. The proposal is completely outside of the Scheduled area and also outside of the projected line of the Roman fort. Given that this was a near like for like replacement, and the distance from the known archaeology, it is unlikely that I would have made an archaeological recommendation. However, if further drainage is planned, closer to the core of the village, then archaeological monitoring would be an appropriate response.

Officer Commentary

Paragraph 200 of the NPPF states in determining applications, local planning authorities should require an applicant to describe the significance of any heritage asset affected, including any contribution made by their setting. Where a site on which development is proposed includes, or has the potential to include, heritage assets with archaeological interest, local planning authorities should require developers to submit an appropriate desk-based assessment and, where necessary, a field evaluation.

The application site is outside but immediately adject to the nationally important scheduled monument. Dating to a period following the Harrying of the North (1069 - 1070), the monument includes the extensive earthwork and buried remains of the medieval village of Dalton upon Tees, including a moated site, a set of fishponds and parts of the surrounding medieval field system. It is located on elevated ground on the south bank of the River Tees, in fields around the present village. The earthwork and aerial photographic evidence indicates that the settlement was a 'planned village', replacing an earlier settlement which is now lost.

The replacement of the five inch cast iron pipe took place in the fields to the immediate north of the northern part of the scheduled area, but outside the boundary of the scheduled monument. However, because the works have taken place it is not possible to establish if any evidence of the medieval settlement and its land use extended beyond the village further towards the River Tees. Therefore, the potential impact of the works on the significance of the Scheduled Monument was not established in advanced of the works.

Therefore, it is considered without the required information and no assessment of the archaeological potential of the application, and no suggested archaeological mitigation, and no suggested public benefit. It is considered that the works to replace the pipe has failed to demonstrate any archaeological potential of the site and is considered to be contrary to Paragraph 200 of the NPPF. Therefore reason three refusal of the report should be amended to as follows:

3. The development is adjacent to an Ancient Scheduled Monument of a medieval settlement of Dalton upon Tees and associated field system. The physical drainage works and operational phase of the new drainage system may impact on the woodland slope it is sited within particularly land stability. Insufficient information has been provided to demonstrate the slope stability will not be affected, and thus the Ancient Scheduled Monument is not affected by the development. Furthermore, with the site adjacent to a Scheduled Monument no archaeological assessment has taken place to assess if the works had a presence or absence of archaeological material. A potential less than substantial harm on the heritage asset cannot be ruled out. No public benefits have been presented that outweigh the harm caused and subsequently it is considered that the development is contrary to paragraph 200 and 208 of the National Planning Policy Framework 2023.

Clarification within report

The Ancient Woodland of Dalton Woods was formally designated in December 2023 as an ancient semi natural woodland. Within the applicant's application form they have stated that the works undertaken to the pipe were done in June 2023 (prior to the designation of the land as an ancient woodland).

However, prior to the retrospective application being submitted an enforcement investigation took place on the site. In November 2023 the Council issued the owner with a Planning Contravention Notice under Section 171C of the Town and Country Planning Act 1990 (as amended). The purpose of this notice was to ask the land owner questions relating to the land and to retain information around the alleged breach of planning control. Within this notice was a part on gullies and the owner replied to the Notice so no new pipe had been installed and only maintenance had taken place in this area. This was confirmed in a site visit undertaken by the Council in November 2023.

It is considered that upon review of information provided to the Council that the works took place in around June 2024 and subsequently after the designation of the land as an Ancient Woodland.

It is noted that in one of the plans it states that an 18-inch concrete pipe has been installed rather than a 12-inch concrete. It is noted on site that the pipe installed is a 12

			inch, and when scaling off the plan it also measures 12 inches. It is considered that this is an error by the applicant on the plans.
5	Ref: 21/00791/FULL Division: North Richmondshire	Consultee Comments Corrections	Consultee Comments Historic England - Comments awaited. Principal Archaeologist - The site lays in close proximity to the Scheduled Monument at Dalton on Tees. The Scheduled Monument represents the remains of the medieval settlement, its moated site and fish ponds. There is also growing evidence that the village occupies the site of a former Roman fort or matching camp. Given the scale of the works proposed and the likely damage that introduction and compaction of large rocks would cause my recommendation is that the area should be subject to archaeological assessment to identify any extant archaeological features associated with the Roman and medieval remains and their connection to the River Tees. This survey should take the form of an archaeological des-based assessment and walkover to identify any extant features that might be impacted by the works. In accordance with the historic environment policies within Section 16 of the NPPF, Section 16, this evaluation should be undertaken prior to determination of the planning application. This will enable an informed and reasonable planning decision to be taken as to whether the development should be permitted in its proposed form (paragraph 209). Is so, the above information will assist in identify mitigation options for minimising, avoiding damage to, and/or recording any archaeological remains (paragraph 211). Corrections The Committee Report states that the tracks are for motocross. This is incorrect and the tracks are used for motorcycle trails riding and practice. Of the three tracks only one, number '1' is within the ancient woodland designation.
			Tracks 2 and 3 are outside but very close to the ancient woodland designation. Assessment

The assessment continues to be correct in relation to impact from motorcycle trails riding and practice.

The impact to the Ancient Woodland continues to be unknown due to insufficient information and detailed, informed and secured compensation proposals. The harm is reduced due to only one of three tracks being located within the Ancient Woodland area, however, the adjoining woodland in which they are located still has a beneficial supporting relationship to the Ancient Woodland.

Updated Recommendation

That the recommendation is updated to:

Minded to Refuse subject to the reasons detailed in the committee report, with reason for refusal 1 updated as per the below text and additional reason (5) listed below, with delegated powers to the Head of Development Management to update the below reason for refusal if Historic England comments are received by 4th December 2024.

1. The development is partially located and adjacent to an Ancient Woodland which is a type of irreplaceable habitat and has caused deterioration to this asset both through the construction phase and current operational phase. This harm arises from; destruction of soils, compacting soils damaging functional habitat connections and change to natural drainage. Further harm may also have arisen, but insufficient information has been provided to make an informed professional judgment (due to being retrospective nature) on the extent. This includes an updated Ecology Report taking into account the Ancient Woodland designation, Arboriculture Report, Soil Erosion/Stability Report or drainage/flooding report.

The development has public benefits by improving a sports and recreation facility, however, these are not to a wholly exceptional level.

The Preliminary Ecological Appraisal dated November 2022 proposed some mitigation and compensation measures, however, these recommendations do not account for the Ancient Woodland designation nor is a legal agreement submitted to secure these off-site measures.

			The application seeks ongoing permission for maintenance of the tracks including lifting and repositioning rocks which have sunk into the ground, and general repairs and maintenance to the hardcore tracks. Insufficient details have been provided to ascertain the impact of these works to the Ancient Woodland. As such, the development conflicts with Paragraph 186 of the Planning Policy Framework 2023 and Policy CP12 of the Richmondshire Local Plan 2012-2028 Core Strategy adopted 2014, together with Natural England and the Forestry Commission advice for Ancient Woodland. 5. The site is in proximity to the Scheduled Monument at Dalton on Tees and which may have also been a former Roman fort or matching camp. Insufficient archaeological information has been provided in the form of a desk-based assessment and walkover to make an informed decision on impact to any archaeological assets and whether mitigation or compensation is required. This conflicts with Policy CP12 of the Richmondshire Local Plan 2012-2028 Core Strategy adopted 2014 together with Section 16 and paragraphs 209 and 2011 of the National Planning Policy Framework, 2023.
6	Ref: ZD24/00252/FULL Division: Catterick Village & Brompton-on-Swale	Consultation Updates	Drainage Since the report was published, it has come to light that the latest Yorkshire Water (YW) response on file does not reflect recent discussions and a subsequent informal agreement between the agent and YW as technical consultees. Specifically, the recommended condition relates to a discharge rate of 3l/s instead of 8.4l/s, which is considered to be the "practical minimum to avoid over deepening the pumping chamber and exposing the pump to undue maintenance risk". Correspondence has been received to indicate that YW are satisfied with this approach, but no formal response has been received further to additional consultation.

Corrections

Yorkshire Water have confirmed that they are seeking to revise their recommendation imminently in order to reflect the latest revisions and discussions.

Case Officer Updates

In revising drainage proposals, the scheme no longer includes the installation of a sub-station, as referred to in paragraph 5.7 of the report.

Additional Local Representations

None received.

Sport England

The report summarises consultation responses received on behalf of Sport England, confirming that this was subject to conditions being attached to any permission granted. These conditions were inadvertently missed during the drafting process and are to be added as follows:

Additional Condition # (Ground Conditions)

Withing three months of the demolition of the existing school buildings, the following documents shall be submitted to and approved in writing by the Local Planning Authority:

a. A detailed assessment of ground conditions (including drainage and topography) of the land proposed for the new playing field as shown on plan drawing number SRP1069-ONE-ZZ-XX-D-L-0002, Revision P17 dated 31.07.24, which identifies constraints which could affect playing field quality; and b. Based on the results of the assessment to be carried out pursuant to a above, a detailed scheme which ensures that the playing field will be provided to an acceptable quality. The scheme shall include a written specification of soils structure, proposed drainage, cultivation and other operations associated with grass and sports turf establishment and a programme of implementation.

The approved scheme shall be carried out in full before the new playing field is brought into use. The land shall thereafter be maintained in accordance with the scheme and made available for playing field use in accordance with the scheme.

Reason: To ensure that the playing field is prepared to an adequate standard and is fit for purpose and to accord with Development Plan Policy.

Informative: The applicant is advised that the scheme should comply with the relevant industry Technical Guidance, including guidance published by Sport England, National Governing Bodies for Sport. Particular attention is drawn to 'Natural Turf for Sport', (Sport England, 2011). The applicant is advised that the Football Association recommended dimensions are:

- Mini-Soccer U7 and U8 (5v5) 37 x 27m (43 x 33m including safety run-off area)
- Mini-Soccer U9 and U10 (7v7) 55 x 37m (61 x 43m including safety runoff area)

Additional Condition # (Community Use)

Prior to the development being brought into use, a Community Use Scheme shall be submitted to and approved in writing by the Local Planning Authority. The Scheme shall include details of pricing policy, hours of use, access by non-school users/non-members, management responsibilities and include a mechanism for review. The approved Scheme shall be implemented upon commencement of use of the development and thereafter adhered to in perpetuity.

Reason: To secure well managed safe community access to the sports facility, to ensure sufficient benefit to the development of sport and to accord with Policy.

Informative: A model Community Use Scheme is available on the Sport England website www.sportengland.org

Additional Condition (relocation of MUGA)

The relocated multi use games area hereby permitted shall not be constructed other than substantially in accordance with Sport England/National Governing Body Technical Design Guidance Notes: Artificial Surfaces for Outdoor Sport guide.

Reason: To ensure the development is fit for purpose and sustainable and to accord with Development Plan Policy.

Informative: Sport England's design guidance can be found on this link: https://www.sportengland.org/guidance-and-support/facilities-and/planning/design-and-cost-guidance

Heads of Terms Update

The Officer report sets out that on-site Biodiversity Net Gains of (now demonstrated as 12.62% in the revised BNG Report, dated 24th October 2024) can be achieved as part of the proposed development. In considering the baseline (5.6%), the gains to be achieved are considered to be within the definition of "significant".

However, after further discussion with the NYC Principal Ecologist since the report was published, whilst the gains are deemed "significant", they are not considered to be "highly distinctive". On this basis, it has been confirmed that BNG are capable of being secured by condition with a 30 year monitoring and management plan (which will be submitted alongside the BGP) rather than via a S106 legal agreement.

Officers are therefore satisfied that subject to the mandatory standard condition and Condition 10 in the planning committee report there is no requirement for applicant to enter into a S106 legal agreement for the proposed development.